Vote 28

Police

Adjusted budget summary

R thousand	2025/26 Appropriation	Special appropriation	Adjustments appropriation Decrease	Increase	Adjusted appropriation
Amount to be appropriated	**120 889 935**	**–**	**(1 000)**	**1 000**	**120 889 935**
of which:					
Current payments	116 634 304	–	(1 000)	–	116 633 304
Transfers and subsidies	1 383 387	–	–	1 000	1 384 387
Payments for capital assets	2 872 244	–	–	–	2 872 244

Executive authority	Minister of Police
Accounting officer	National Commissioner of the South African Police Service
Website	www.saps.gov.za

Vote purpose

Prevent, combat and investigate crime; maintain public order; protect and secure the inhabitants of South Africa and their property; and uphold and enforce the law.

Performance

Indicator	Programme	MTDP outcome	Annual performance: Projected for 2025/26 as published in the 2025 ENE	Achieved in the first quarter of 2025/26 (April to June)[1]	Changed target for 2025/26
Decreased murder rate[2]	Visible Policing	Outcome 20: Safer communities and increased business confidence	17.57%	8.68%	–
Percentage decrease in the number of reported contact crimes against women per year	Visible Policing		15.014%	4.02% (43 410/45 227)	25%[2]
Percentage decrease in the number of reported contact crimes against children per year	Visible Policing		13.26%	+1.8%[3] (10 050/9 872)	25%[2]
Detection rate for murder per year	Detective Services		11.33%	10% (11 006/110 050)	60%[2]
Detection rate for contact crimes against women per year	Detective Services		69.24%	70.67% (175 318/248 067)	78%[2]
Detection rate for contact crimes against children per year	Detective Services		63.07%	63.7% (40 850/64 125)	78%[2]
Percentage of original previous conviction reports for formally charged individuals generated within 15 calendar days per year	Detective Services		92%	97.04% (247 721/ 255 275)	–
Percentage of registered serious organised crime project investigations successfully investigated within 90 calendar days per year	Detective Services		70%	100% (3)	–
Percentage of trial-ready case dockets for serious corruption per year[4]	Detective Services		72%	88.28% (783/887)	–
Percentage of network operations relating to contact crime threats successfully terminated per year	Crime Intelligence		70%	0	–
Percentage of network operations relating to organised crime threats successfully terminated per year[2]	Crime Intelligence		70%	0	–
Number of security breaches recorded during the in-transit protection of VIPs and identified VIP residences per year	Protection and Security Services		0	1	–

1. *Only data for the first quarter was available at the time of publication.*
2. *Targets/Wording of indicator changed to align with the department's 2025/26 annual performance plan, which was finalised after the publication of the 2025 ENE.*
3. *Plus sign (+) represents an increase in the number of crimes reported.*
4. *This indicator was amended, in line with the department's 2025/26 annual performance plan, to include the provision of trial-ready case dockets for serious corruption cases across the public and private sectors. It previously included only the public sector.*

Progress

The relatively low achievement of targets related to gender-based crimes and crimes against children (domestic, sexual and contact) can be attributed to several factors, including under-reporting, limited community awareness and difficulties in the coordination and implementation of response programmes. Many victims do not report incidents because of fear, stigma or a lack of trust in the justice system. To address these issues, efforts are under way to strengthen reporting mechanisms, enhance victim support services and improve accountability to ensure more accurate and comprehensive crime data. In May 2025, Cabinet approved the justice, crime prevention and security cluster's 90-day acceleration plan under the national joint operational and intelligence structure for gender-based violence and femicide to enhance prevention, response and accountability. This plan complements existing initiatives such as the school safety programme, which promotes safer learning environments; the child protection and child justice programmes, which safeguard children's rights; and broader gender-based violence and femicide interventions aimed at preventing and responding to contact crimes against women and children.

Similarly, the low achievement of targets for detection rates for various crimes is due to the attrition of experienced detectives through retirement, death, promotion or resignation. This results in increased workloads, which, in turn, affects performance. To address this, the National Commissioner of the South African Police Service has prioritised the appointment of detectives to strengthen investigative capacity and instituted the biweekly monitoring of provincial offices for resolving contact crime dockets that have been under investigation for more than two years.

The redistribution of tasks and overtime allocations enabled the overachievement of the target set for previous conviction reports to be generated within 15 calendar days. Significant progress was also made in certifying serious corruption case dockets as trial-ready through measures such as consistent collaboration between prosecution and investigation teams, and prosecutor-guided case planning.

Quarterly targets were not set for network operations related to priority contact and organised crime threats due to their complexity and extended timelines for resolution. Nonetheless, the annual target is expected to be achieved. One security breach occurred during static protection at a VIP residence in Eastern Cape. This is attributed to noncompliance with the static standard operating procedure and the residence's failure to meet minimum physical security standards.

Adjusted estimates

Programme	2025/26								
		Adjustments appropriation							
R thousand	**Appropriation**	**Expenditure announced in the budget**	**Unforeseeable /Unavoidable**	**Virements and shifts**	**Roll-overs**	**Self-financing**	**Other adjustments[1]**	**Total adjustments appropriation**	**Adjusted appropriation**
Administration	23 100 834	–	–	558 931	–	–	–	558 931	23 659 765
Visible Policing	64 383 278	–	–	(558 931)	–	–	–	(558 931)	63 824 347
Detective Services	24 015 314	–	–	–	–	–	–	–	24 015 314
Crime Intelligence	5 048 263	–	–	–	–	–	–	–	5 048 263
Protection and Security Services	4 342 246	–	–	–	–	–	–	–	4 342 246
Total	**120 889 935**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**120 889 935**
Economic classification									
Current payments	**116 634 304**	**–**	**–**	**(1 000)**	**–**	**–**	**–**	**(1 000)**	**116 633 304**
Compensation of employees	97 844 597	–	–	(982 069)	–	–	–	(982 069)	96 862 528
Goods and services	18 789 707	–	–	981 069	–	–	–	981 069	19 770 776
Transfers and subsidies	**1 383 387**	**–**	**–**	**1 000**	**–**	**–**	**–**	**1 000**	**1 384 387**
Provinces and municipalities	67 049	–	–	–	–	–	–	–	67 049
Departmental agencies and accounts	58 422	–	–	–	–	–	–	–	58 422
Non-profit institutions	–	–	–	1 000	–	–	–	1 000	1 000
Households	1 257 916	–	–	–	–	–	–	–	1 257 916

Adjusted estimates (continued)

Economic classification R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments[1]	Total adjustments appropriation	Adjusted appropriation
Payments for capital assets	**2 872 244**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**2 872 244**
Buildings and other fixed structures	670 243	–	–	–	–	–	–	–	670 243
Machinery and equipment	2 157 490	–	–	(35 000)	–	–	–	(35 000)	2 122 490
Biological assets	3 000	–	–	–	–	–	–	–	3 000
Software and other intangible assets	41 511	–	–	35 000	–	–	–	35 000	76 511
Total	**120 889 935**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**120 889 935**

1. Other adjustments include the shifting of funds between votes, the shifting of funds within a vote following a function shift, declared unspent funds, significant and unforeseeable economic and financial events, and expenditure of an exceptional nature in terms of section 6(1)(b) of the Appropriation Act (2025).

Programme 1: Administration

Subprogramme R thousand	2025/26 Appropriation	Adjustments appropriation Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Ministry	84 744	–	–	(11 780)	–	–	–	(11 780)	72 964
Management	114 927	–	–	(8 720)	–	–	–	(8 720)	106 207
Corporate Services	22 901 163	–	–	579 431	–	–	–	579 431	23 480 594
Total	**23 100 834**	**–**	**–**	**558 931**	**–**	**–**	**–**	**558 931**	**23 659 765**
Economic classification									
Current payments	**21 314 803**	**–**	**–**	**558 931**	**–**	**–**	**–**	**558 931**	**21 873 734**
Compensation of employees	15 863 205	–	–	(341 069)	–	–	–	(341 069)	15 522 136
Goods and services	5 451 598	–	–	900 000	–	–	–	900 000	6 351 598
Transfers and subsidies	**741 358**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**741 358**
Provinces and municipalities	10 808	–	–	–	–	–	–	–	10 808
Departmental agencies and accounts	58 422	–	–	–	–	–	–	–	58 422
Households	672 128	–	–	–	–	–	–	–	672 128
Payments for capital assets	**1 044 673**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**1 044 673**
Buildings and other fixed structures	670 243	–	–	–	–	–	–	–	670 243
Machinery and equipment	332 193	–	–	(15 000)	–	–	–	(15 000)	317 193
Biological assets	726	–	–	–	–	–	–	–	726
Software and other intangible assets	41 511	–	–	15 000	–	–	–	15 000	56 511
Total	**23 100 834**	**–**	**–**	**558 931**	**–**	**–**	**–**	**558 931**	**23 659 765**

Programme 2: Visible Policing

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Crime Prevention	49 459 535	–	–	(441 931)	–	–	–	(441 931)	49 017 604
Border Security	2 634 939	–	–	(25 000)	–	–	–	(25 000)	2 609 939
Specialised Interventions	7 074 634	–	–	(92 000)	–	–	–	(92 000)	6 982 634
Facilities	5 214 170	–	–	–	–	–	–	–	5 214 170
Total	**64 383 278**	**–**	**–**	**(558 931)**	**–**	**–**	**–**	**(558 931)**	**63 824 347**
Economic classification									
Current payments	**62 756 662**	**–**	**–**	**(559 931)**	**–**	**–**	**–**	**(559 931)**	**62 196 731**
Compensation of employees	52 647 967	–	–	(568 000)	–	–	–	(568 000)	52 079 967
Goods and services	10 108 695	–	–	8 069	–	–	–	8 069	10 116 764
Transfers and subsidies	**415 087**	**–**	**–**	**1 000**	**–**	**–**	**–**	**1 000**	**416 087**
Provinces and municipalities	39 947	–	–	–	–	–	–	–	39 947
Non-profit institutions	–	–	–	1 000	–	–	–	1 000	1 000
Households	375 140	–	–	–	–	–	–	–	375 140
Payments for capital assets	**1 211 529**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**1 211 529**
Machinery and equipment	1 209 255	–	–	–	–	–	–	–	1 209 255
Biological assets	2 274	–	–	–	–	–	–	–	2 274
Total	**64 383 278**	**–**	**–**	**(558 931)**	**–**	**–**	**–**	**(558 931)**	**63 824 347**

Programme 3: Detective Services

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Crime Investigations	16 405 044	–	–	17 589	–	–	–	17 589	16 422 633
Criminal Record Centre	3 257 285	–	–	(34 689)	–	–	–	(34 689)	3 222 596
Forensic Science Laboratory	1 701 386	–	–	67 100	–	–	–	67 100	1 768 486
Specialised Investigations	2 651 599	–	–	(50 000)	–	–	–	(50 000)	2 601 599
Total	**24 015 314**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**24 015 314**
Economic classification									
Current payments	**23 340 039**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**23 340 039**
Compensation of employees	20 781 168	–	–	(73 000)	–	–	–	(73 000)	20 708 168
Goods and services	2 558 871	–	–	73 000	–	–	–	73 000	2 631 871
Transfers and subsidies	**175 350**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**175 350**
Provinces and municipalities	13 269	–	–	–	–	–	–	–	13 269
Households	162 081	–	–	–	–	–	–	–	162 081
Payments for capital assets	**499 925**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**499 925**
Machinery and equipment	499 925	–	–	(20 000)	–	–	–	(20 000)	479 925
Software and other intangible assets	–	–	–	20 000	–	–	–	20 000	20 000
Total	**24 015 314**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**24 015 314**

Programme 4: Crime Intelligence

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Crime Intelligence Operations	2 068 360	–	–	–	–	–	–	–	2 068 360
Intelligence and Information Management	2 979 903	–	–	–	–	–	–	–	2 979 903
Total	**5 048 263**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**5 048 263**
Economic classification									
Current payments	**4 958 230**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**4 958 230**
Compensation of employees	4 599 663	–	–	–	–	–	–	–	4 599 663
Goods and services	358 567	–	–	–	–	–	–	–	358 567
Transfers and subsidies	**41 789**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**41 789**
Provinces and municipalities	1 550	–	–	–	–	–	–	–	1 550
Households	40 239	–	–	–	–	–	–	–	40 239
Payments for capital assets	**48 244**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**48 244**
Machinery and equipment	48 244	–	–	–	–	–	–	–	48 244
Total	**5 048 263**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**5 048 263**

Programme 5: Protection and Security Services

Subprogramme	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
VIP Protection Services	2 336 362	–	–	18 891	–	–	–	18 891	2 355 253
Static Protection	1 554 261	–	–	(11 275)	–	–	–	(11 275)	1 542 986
Government Security Regulator	117 693	–	–	(3 047)	–	–	–	(3 047)	114 646
Operational Support	333 930	–	–	(4 569)	–	–	–	(4 569)	329 361
Total	**4 342 246**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**4 342 246**
Economic classification									
Current payments	**4 264 570**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**4 264 570**
Compensation of employees	3 952 594	–	–	–	–	–	–	–	3 952 594
Goods and services	311 976	–	–	–	–	–	–	–	311 976
Transfers and subsidies	**9 803**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**9 803**
Provinces and municipalities	1 475	–	–	–	–	–	–	–	1 475
Households	8 328	–	–	–	–	–	–	–	8 328
Payments for capital assets	**67 873**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**67 873**
Machinery and equipment	67 873	–	–	–	–	–	–	–	67 873
Total	**4 342 246**	**–**	**–**	**–**	**–**	**–**	**–**	**–**	**4 342 246**

Details of adjustments to the 2025 ENE

Virements and shifts within the vote

Programmes

1. Administration
2. Visible Policing
3. Detective Services
4. Crime Intelligence
5. Protection and Security Services

From:			To:		
Programme by economic classification	**Motivation**	**R thousand**	**Programme by economic classification**	**Motivation**	**R thousand**
Programme 1		**(356 069)**	**Programme 1**		**356 069**
Machinery and equipment	Computer equipment	(15 000)	Software and other intangible assets	Microsoft Office suite	15 000
Compensation of employees	Vacant posts	(341 069)	Goods and services	Computer services	341 069
Shifts within the programme as a percentage of the programme budget		1.5%			
Virements to other programmes as a percentage of the programme budget		**0%**			
Programme 2		**(568 000)**	**Programme 1**		**558 931**
Compensation of employees	Vacant posts	(558 931)	Goods and services	Computer services	558 931
			Programme 2		**9 069**
	Vacant posts	(8 069)	Goods and services	Fleet services	8 069
	Vacant posts	(1 000)	Non-profit institutions	Donations[1]	1 000
Shifts within the programme as a percentage of the programme budget		0%			
Virements to other programmes as a percentage of the programme budget		**0.9%**			
Programme 3		**(143 000)**	**Programme 3**		**143 000**
Goods and services	Fleet services	(50 000)	Goods and services	Computer services[1]	50 000
Machinery and equipment	Computer equipment	(20 000)	Software and other intangible assets	Microsoft Office suite	20 000
Compensation of employees	Vacant posts	(73 000)	Goods and services	Computer services, travel and subsistence	73 000
Shifts within the programme as a percentage of the programme budget		0.6%			
Virements to other programmes as a percentage of the programme budget		**0%**			
Total		**(1 067 069)**			**1 067 069**

1. Only Parliament may approve this virement.

Gifts, donations and sponsorships – R1 million

Programme 2: Visible Policing

The department will donate R1 million to the South African Police Service Education Trust to provide for the educational needs of children of police members who died in the line of duty.

Expenditure outcome for 2024/25 and actual expenditure for 2025/26

Programme	2024/25					2025/26			
		Outcome						Actual expenditure	
R thousand	Adjusted appropriation	Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted appropriation	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted appropriation	Adjusted appropriation	Adjusted appropriation/ Total (%)	Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted appropriation
Administration	21 968 878	10 967 657	49.9	21 787 353	99.2	23 659 765	19.6	11 320 425	47.8
Visible Policing	60 220 133	30 748 636	51.1	60 423 843	100.3	63 824 347	52.8	30 392 429	47.6
Detective Services	22 588 503	11 161 590	49.4	22 596 017	100.0	24 015 314	19.9	11 730 027	48.8
Crime Intelligence	4 747 361	2 313 603	48.7	4 702 079	99.0	5 048 263	4.2	2 384 698	47.2
Protection and Security Services	4 098 650	2 146 413	52.4	4 114 233	100.4	4 342 246	3.6	2 045 909	47.1
Total	**113 623 525**	**57 337 899**	**50.5**	**113 623 525**	**100.0**	**120 889 935**	**100.0**	**57 873 488**	**47.9**
Economic classification									
Current payments	**109 334 103**	**54 951 795**	**50.3**	**108 361 413**	**99.1**	**116 633 304**	**96.5**	**55 616 747**	**47.7**
Compensation of employees	91 160 603	45 577 543	50.0	90 640 415	99.4	96 862 528	80.1	46 976 682	48.5
Goods and services	18 173 500	9 374 252	51.6	17 720 998	97.5	19 770 776	16.4	8 640 065	43.7
Transfers and subsidies	**1 325 069**	**1 004 541**	**75.8**	**1 880 589**	**141.9**	**1 384 387**	**1.1**	**920 287**	**66.5**
Provinces and municipalities	64 173	32 696	50.9	59 008	92.0	67 049	0.1	33 739	50.3
Departmental agencies and accounts	55 917	28 083	50.2	56 542	101.1	58 422	0.0	29 560	50.6
Non-profit institutions	1 000	–	–	1 000	100.0	1 000	0.0	–	–
Households	1 203 979	943 762	78.4	1 764 039	146.5	1 257 916	1.0	856 988	68.1
Payments for capital assets	**2 964 353**	**1 354 419**	**45.7**	**3 352 048**	**113.1**	**2 872 244**	**2.4**	**1 317 211**	**45.9**
Buildings and other fixed structures	636 070	294 971	46.4	668 677	105.1	670 243	0.6	242 897	36.2
Machinery and equipment	2 281 587	1 037 617	45.5	2 448 603	107.3	2 122 490	1.8	1 030 364	48.5
Biological assets	6 000	1 005	16.8	1 390	23.2	3 000	0.0	–	–
Software and other intangible assets	40 696	20 826	51.2	233 378	573.5	76 511	0.1	43 950	57.4
Payments for financial assets	**–**	**27 144**	**–**	**29 475**	**–**	**–**	**–**	**19 243**	**–**
Total	**113 623 525**	**57 337 899**	**50.5**	**113 623 525**	**100.0**	**120 889 935**	**100.0**	**57 873 488**	**47.9**

Expenditure trends

Total expenditure in 2024/25 was R113.6 billion, 100 per cent of the adjusted appropriation for the year. Mid-year expenditure in 2024/25 was R57.3 billion, 50.5 per cent of the adjusted appropriation, whereas expenditure in the first half of 2025/26 was R57.9 billion, 47.9 per cent of the adjusted appropriation of R120.9 billion. Compared to the first half of 2024/25, expenditure over the same period in 2025/26 increased by R535.6 million, 0.9 per cent. This was mainly due to the implementation of the public sector wage agreement, which took effect on 1 April 2025.

Departmental receipts

	2024/25					2025/26				
		Outcome							Actual receipts	
R thousand	Adjusted estimate	Apr 24 - Sep 24	Apr 24 - Sep 24 % of adjusted estimate	Apr 24 - Mar 25	Apr 24 - Mar 25 % of adjusted estimate	Budget estimate	Adjusted estimate	Adjusted receipts estimate/ Total (%)	Apr 25 - Sep 25	Apr 25 - Sep 25 % of adjusted estimate
Departmental receipts	**588 980**	**422 206**	**71.7**	**805 960**	**136.8**	**530 071**	**701 833**	**100.0**	**436 420**	**62.2**
Sales of goods and services produced by the department	299 272	213 767	71.4	433 320	144.8	295 690	422 331	60.2	260 979	61.8
Sales of scrap, waste, arms and other used current goods	4 700	4 676	99.5	10 472	222.8	4 800	5 810	0.8	3 937	67.8
Fines, penalties and forfeits	39 147	27 963	71.4	50 716	129.6	17 190	40 301	5.7	34 013	84.4
Interest, dividends and rent on land	3 841	2 744	71.4	3 866	100.7	1 000	2 000	0.3	1 156	57.8
Sales of capital assets	120 362	85 973	71.4	161 942	134.5	88 965	88 965	12.7	36 197	40.7
Transactions in financial assets and liabilities	121 658	87 083	71.6	145 644	119.7	122 426	142 426	20.3	100 138	70.3
Total	**588 980**	**422 206**	**71.7**	**805 960**	**136.8**	**530 071**	**701 833**	**100.0**	**436 420**	**62.2**

Revenue trends

Mid-year revenue in 2024/25 was R422.2 million, 71.7 per cent of the adjusted estimate, whereas revenue for the first half of 2025/26 was R436.4 million, 62.2 per cent of the adjusted estimate of R701.8 million. Compared to the first half of 2024/25, revenue over the same period in 2025/26 increased by R14.2 million, 3.4 per cent. This was mainly due to tariff increases on the sale of services and an increase in the collection of debt.

Changes to transfers and subsidies, including conditional grants

	2025/26								
		Adjustments appropriation							
R thousand	Appropriation	Expenditure announced in the budget	Unforeseeable /Unavoidable	Virements and shifts	Roll-overs	Self-financing	Other adjustments	Total adjustments appropriation	Adjusted appropriation
Visible Policing Non-profit institutions Current	**–**	**–**	**–**	**1 000**	**–**	**–**	**–**	**1 000**	**1 000**
South African Police Service Education Trust	–	–	–	1 000	–	–	–	1 000	1 000